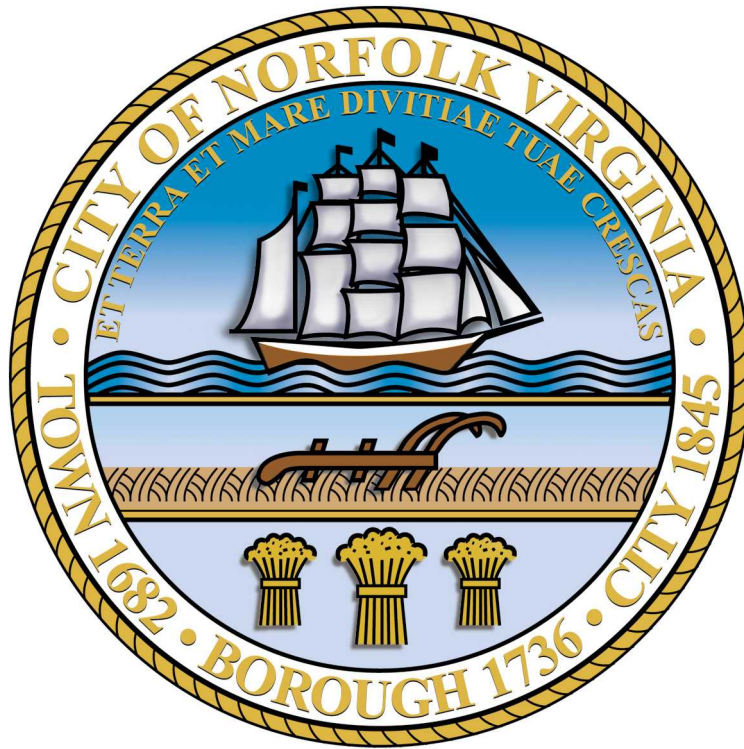

Annual Plan



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ANNUAL PLAN

The City of Norfolk is an entitlement city for receipt of the Community Development Block Grant (CDBG), HOME Investment Partnership (HOME) and Homeless Emergency Solutions Grant (HESG) funds distributed by the U.S. Department of Housing and Urban Development (HUD). As required by federal regulations, HUD Entitlement Funds must be used to support projects that assist low-income residents, remove slum and/or blight, or for urgent needs (disaster relief). Eligible activities include affordable housing projects, such as rehabilitation, or homebuyer assistance, public services, and improvements to public facilities including parks, streets, and community centers.

HUD regulations require participating jurisdictions to prepare a Consolidated Plan every three to five years. The Plan is a comprehensive planning document that details how the city will expend its federal funding during the plan period. It also identifies opportunities for strategic planning and resident participation using a comprehensive approach. The Consolidated Plan enables the city, community-based organizations, and residents to provide input that directs the scope of activities upon which to focus during the plan period.

For the current Consolidated Plan period (FY 2017 – FY 2021), the city will continue to focus on programs and services designed to benefit lower income residents of Norfolk. Efforts outlined in both the Consolidated Plan and the Annual Action Plan are identified utilizing HUD's Performance Outcome Measurement System outcome categories: Economic Opportunities, Suitable Living Environments, and Decent Housing. Funding considerations are given to a broad range of issues that include, but are not limited to:

- Efforts to eliminate homelessness
- Methods for improving housing quality
- Increasing homeownership
- Strengthening economic development opportunities

During the five year period, the city must annually prepare an Annual Action Plan to update the goals and objectives for programs and projects. The Annual Action Plan is a summary of the annual objectives that the City of Norfolk expects to achieve during the upcoming year. The plan describes the activities to be undertaken, the funding recommendations for those objectives, affordable housing goals, homeless needs, barriers to affordable housing, and community development objectives. It describes priority projects for neighborhood revitalization, public improvements, housing development, economic development, public services, and activities to reduce homelessness. Fiscal Year 2019 is the third year of the City of Norfolk's FY 2017 through FY 2021 Consolidated Plan period.

CDBG Entitlement	3,901,034
CDBG Reprogramming	677,810
Community Development Block Grant Program Total	4,578,844
Emergency Solutions Grant (HESG) Program	348,293
HOME Entitlement	914,593
Total Resources	5,841,730

Community Development Block Grant Program (CDBG)

The CDBG Program is a federal funding source that allows local officials and residents unprecedented flexibility in designing programs within a wide-range of eligible activities. The CDBG Program was created over 40 years ago

under the administration of President Gerald R. Ford. Since its inception, the goal of the CDBG has remained the same: to encourage more broadly conceived community development projects, and expand housing opportunities for people living in low and moderate-income households.

The city's budget for the FY 2019 CDBG Program is \$4,578,844, which includes a reprogramming of \$677,810 for The St. Paul's quadrant and Renovate Norfolk. The Adopted FY 2019 Annual Plan continues a concentrated effort to adequately fund homeless programs. Additionally, in FY 2019, the city will continue to manage the Homeowner Rehabilitation Program, Rental Rehabilitation Program, as well as launch a new Neighborhood Enhancement Program.

COMPARISON OF GRANT RESOURCES - FY 2018 to FY 2019				
	FY 2018	FY 2019	Inc/Dec Amount	% Difference
CDBG Entitlement	3,885,982	3,901,034	15,052	0.39%
CDBG Revolving Loan Fund	250,000	0	(250,000)	(100%)
CDBG Fund Balance (Reprogrammed Dollars)	0	677,810	677,810	100%
CDBG Total	4,135,982	4,578,844	442,862	10.71%
HESG Total	348,293	348,293	0	0.00%
HOME Total	921,022	914,593	(6,429)	(0.70%)
Grand Total	5,405,297	5,841,730	436,433	8.07%

CDBG entitlement is divided into three sections: public service, administration, and project use.

Investing in Neighborhoods

The Department of Neighborhood Development was established to invest in residents, resources, and solutions to improve the overall quality of life for all neighborhoods in the city. This is carried out by promoting civic participation; increasing the number of community partners; fostering greater accessibility to city services; preserving and enhancing the character of neighborhoods; and acting as a catalyst for positive neighborhood change. The CDBG program invests in initiatives such as Renovate Norfolk, a program to aid income-eligible residents to make repairs to their primary residence, and the Rental Rehabilitation Loan Program, a program to provide owners of substandard residential rental properties financial assistance in the form of low-interest financing to support improvements to their property. The CDBG program also supports the Neighborhood Enhancement Program, which serves as a link between the community and the city to promote neighborhood cohesion, stability, and sustainability. Norfolk Community Build is a capacity building program to assist community-based non-profit organizations with training to develop the necessary skills for implementation of services vital to their own community.

Revitalizing St. Paul's Quadrant (The Redevelopment of the St. Paul's Quadrant)

The St. Paul's quadrant is 230 acres next to Norfolk's downtown, with 4,600 residents living in a neighborhood with high concentrations of poverty. The area includes three public housing communities: Young Terrace (746 units), Calvert Square (310 units), and Tidewater Gardens (618 units). The city and the Norfolk Redevelopment and Housing Authority (NRHA) are partnering to revitalize the St. Paul's quadrant to improve resilience of both human capital and the physical environment. The broad goal will be to coordinate the physical transformation with a comprehensive approach to the needs of people that includes comprehensive case management and services in the areas of education, jobs, health and wellness.

HOME Investment Partnerships Program (HOME)

In FY 2019, under the HOME Program, program funding will be provided to stimulate revitalization of inner-city neighborhoods. In addition, HOME funds will provide income-qualified first-time home-buyers with opportunities to become homeowners. As the city moves forward into FY 2019, it will continue to allocate HOME funds towards tenant-based rental assistance in effort to house previous homeless individuals and utilize program funding towards providing case management services and pay for client's security deposits and/or rental expenses. The city is using TBRA as a resource in its efforts to end homelessness.

Homeless Emergency Solutions Grant Program (HESG)

The HESG Program, restructured by HUD in FY 2014, provides funding to engage homeless individuals and families living on the street. Essential services include: **street outreach** to connect individuals or families to emergency shelters; **emergency shelter** provides case management, child care, education services, employment assistance, job training, life skills, mental health services, substance abuse treatment services, and transportation to individuals in shelters; **homelessness prevention** provides short-term rental assistance necessary to prevent an individual or family from moving into an emergency shelter; and **rapid re-housing** provides stabilization services and short-term or medium-term rental assistance to help those living in emergency shelters to move quickly into permanent housing. The program recipients consist of metropolitan cities, urban counties, territories and states. HESG proposed program funding of \$348,293 is planned for administration, street outreach, emergency shelters, rapid re-housing and homeless prevention.

Prior Year Self-Evaluation

In FY 2018, the city continued to provide level funding for 15 public service programs resulting in services to 136,380 low to moderate-income households. A total of \$672,411 was expended which made possible employment training, housing counseling, health services, operating costs of homeless and AIDS special population, and dental services to those households. Also, the city continued to support affordable housing opportunities for low and moderate-income individuals or families through its Renovate Norfolk grant programs providing assistance to 23 homeowners, and the Homebuyer Assistance programs giving direct financial assistance for down payment and closing costs to 23 first-time home buyers. The funding for the CDBG, HOME and HESG programs help served persons who were homeless or at risk of becoming homeless.

Both the public service programs and the community development projects are based on priorities identified in the FY 2017 – FY 2021 Consolidated Plan. Specific program accomplishments, which include the percent of goals that are met, are provided in the Goals and Accomplishments Summary section of the Consolidated Plan.

The city and NRHA continue to analyze all open Integrated Disbursement and Information System (IDIS) numbers and formulating remediation plans. It is expected that, during FY 2019, a formal plan and agreement will be reached with HUD regarding open IDIS activities related to land purchased with CDBG funds that require disposition. This agreement and subsequent disposition activity will significantly reduce the size of the CDBG Land Inventory and support efforts to dispose of all CDBG acquired property.

Community Development Public Service	FY 2017 Adopted	FY 2018 Adopted	FY 2019 Adopted
AIDS Care Center for Education and Support Services Housing Solutions	39,529	39,529	29,251
Child and Family Services of Eastern Virginia (The Up Center) Parents as Teachers	26,353	26,353	19,501
Norfolk Police Department Crisis Intervention Team Assessment Center - Police Staffing Program	0	0	50,000
Community Services Board Jail Case Management	18,367	18,367	0
Department of Human Services Emergency Utilities Payment Program	66,532	66,532	49,234
Foodbank of Southeastern Virginia	29,000	29,000	21,460
ForKids Permanent Supportive Housing Solutions	20,000	20,000	14,800
Norfolk Community Services Board (NCSB) Crisis Intervention Team	75,000	75,000	55,500
HomeNet (Public Service)	65,882	65,882	49,178
Park Place Health and Dental Clinic	35,137	35,137	26,001
St. Columba Ecumenical Ministries Homeless Advocate and Day Center Assistant	16,052	16,052	11,879
St. Columba Ecumenical Ministries Next Step Transitional Housing	22,000	22,000	16,280
The Planning Council Continuum of Care	37,808	37,808	27,978
The Planning Council, Inc. ShelterLink	11,079	11,079	8,198
The Salvation Army Hope Day Center Program	95,158	95,158	70,417
Virginia Supportive Housing Support Services at Gosnold Apartments Program	25,000	25,000	18,500
Norfolk Works	0	0	114,720
Total CDBG Public Service	582,897	582,897	582,897

Community Development Project Use/Planning and Administration	FY 2017 Adopted	FY 2018 Adopted	FY 2019 Adopted
City Planning Nuisance Abatement	100,000	100,000	0
Department of Economic Development Local Incentive Hiring Fund	250,000	0	0
City of Norfolk Homeowner Rehabilitation and Repair Program	150,000	1,000,000	475,420
Department of Neighborhood Development Neighborhood Enhancement Program	0	250,000	229,273
Department of Neighborhood Development Technical Assistance for Housing Development	0	100,000	10,000
Department of Neighborhood Development Rental Rehabilitation Program	500,000	300,000	216,886
Department of Economic Development Norfolk Works	150,000	150,000	0
Department of Economic Development SWaM Activities and Business Cafe	300,000	150,000	100,000
Department of Economic Development Virginia Community Capital	0	219,000	219,000
Department of Public Works/General Services ADA Ramps	300,000	150,000	0
Department of Neighborhood Development Neighborhood Improvements	250,000	250,000	0
Department of General Services Improve Access to Public Beaches and Restrooms	300,000	0	0
Department of Information Technology Increase access to broadband/Internet/bandwidth	513,085	0	0
Grant Administration	300,000	534,085	425,000
Planning and Capacity Building	190,000	100,000	0
St Paul's Quadrant Improvements	0	0	500,000
Section 108 interest payment	0	0	400,000
Facade Improvements	0	0	100,000
Department of Recreation, Parks, and Open Space Berkley and Campostella Early Childhood Center playground improvements	0	0	427,963
Oakmont North park and playground improvements	0	0	214,595
Total Community Development Project Use/Planning and Administration	3,303,085	3,303,085	3,318,137
Subtotal CDBG Entitlement Funds	3,885,982	3,885,982	3,901,034

Revolving Loan Fund	250,000	250,000	0
CDBG Reprogramming	FY 2017 Adopted	FY 2018 Adopted	FY 2019 Adopted
City of Norfolk Community Infrastructure and Economic Development	303,333	0	677,810
Libraries Horace Downing Library Renovations	550,000	0	0
Community Service Board Jail Recidivism and Diversion Prevention	84,633	0	0
Total CDBG Reprogramming	937,966	0	677,810

Homeless Emergency Solutions Grant Program	FY 2017 Adopted	FY 2018 Adopted	FY 2019 Adopted
HESG Administration	26,122	26,122	26,122
Office to End Homelessness Street Outreach	29,405	29,405	44,405
ForKids Emergency Shelter	47,216	47,216	47,216
ForKids Rapid Re-housing	73,215	73,215	73,215
Salvation Army Emergency Shelter	18,186	18,186	28,186
Salvation Army Street Outreach	10,000	10,000	0
St. Columba Ecumenical Ministries, Inc. Emergency Shelter	29,479	29,479	29,479
The Planning Council, Inc. Homeless Prevention	67,192	67,192	67,192
Virginia Supportive Housing Street Outreach	15,000	15,000	0
YWCA of South Hampton Roads Emergency Shelter (Domestic Violence)	32,478	32,478	32,478
Total Homeless Emergency Solutions Grant	348,293	348,293	348,293

HOME Investment Partnership Program	FY 2017 Adopted	FY 2018 Adopted	FY 2019 Adopted
CHDO Set Aside Requirement	137,411	138,154	137,189
Department of Human Services	100,000	100,000	94,683
HOME Administration - NRHA	91,607	91,606	66,459
Office to End Homelessness HOME Administration	0	0	25,000
Homebuyer Assistance	500,000	504,204	504,204
Office to End Homelessness TBRA	87,058	87,058	87,058
Total HOME Investment Partnership Program	916,076	921,022	914,593

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