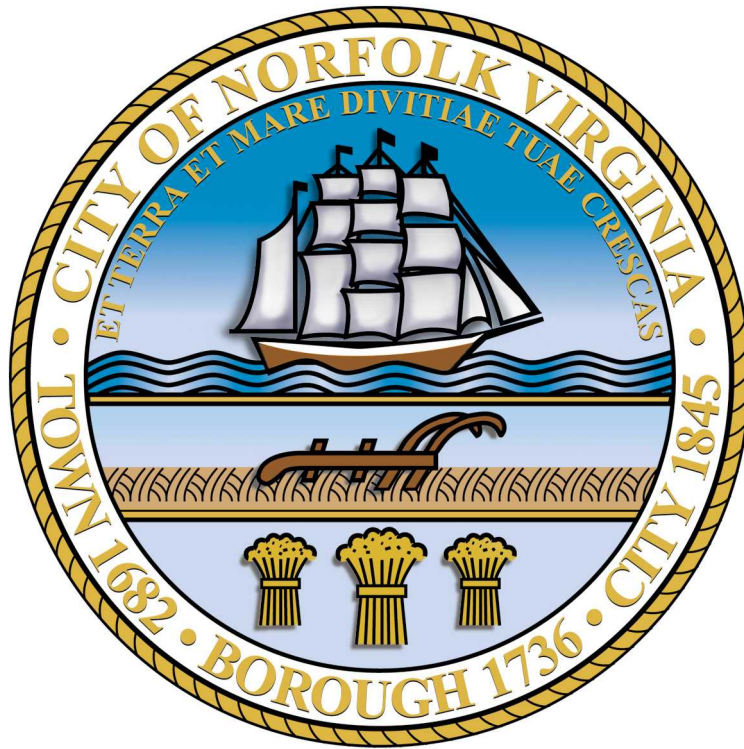

Annual Plan



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ANNUAL PLAN

The Fiscal Year 2016 Annual Action Plan represents the final year of the City of Norfolk's 2012 through 2016 Consolidated Plan period. U.S. Department of Housing and Urban Development (HUD) regulations require that every three to five years participating jurisdictions prepare a Consolidated Plan. A Consolidated Plan is developed with the purpose of identifying opportunities for strategic planning and citizen participation using a comprehensive approach. The Consolidated Plan enables the city, community based organizations, and citizens to provide input that directs the scope of activities upon which to focus during the plan period. As mentioned above, FY 2016 is the last year of the current Consolidated Plan. During the upcoming year, the city will develop its 2017-2021 five-year Consolidated Plan.

Annually during the Consolidated Plan period, grantees are required to prepare an Annual Action Plan to update the goals and objectives for planned projects and programs and to demonstrate how these activities relate to the Consolidated Plan. The Annual Plan describes priority projects for neighborhood revitalization, public improvements, housing development, economic development, public services, and activities to reduce homelessness. The Annual Plan also identifies funding priorities and details the projects proposed to receive Federal funds under the Community Development Block Grant (CDBG) Program, HOME Investment Partnership (HOME) Program, and Emergency Solutions Grant (ESG) Program.

For the current Consolidated Plan period (FY 2012 - 2016), the city will continue to focus on programs and services designed to benefit lower income residents of Norfolk. Efforts outlined in this Annual Action Plan are identified utilizing HUD's Performance Outcome Measurement System outcome categories: Economic Opportunities, Suitable Living Environments, and Decent Housing. Funding considerations are given to a broad range of issues that include, but are not limited to:

- Efforts to eliminate homelessness
- Methods for improving housing quality
- Increasing homeownership
- Strengthening economic development opportunities

Available Resources

CDBG Entitlement	3,869,059
CDBG Program Income	0
CDBG Revolving Loan Fund (Rehab Payments)	250,000
CDBG Fund Balance (Reprogrammable Dollars)	0
Total Community Development Block Grant Program	4,119,059
Emergency Shelter Grant Program	346,458
HOME Entitlement	881,459
HOME Program Income	0
HOME Fund Balance (Reprogrammable Dollars)	0
Total HOME Investment Partnership Program	881,459
Total Resources	\$5,346,976

Community Development Block Grant Program (CDBG)

The CDBG Program is a federal funding source that allows local officials and residents unprecedented flexibility in designing programs within a wide-range of eligible activities. The CDBG Program was created over 30 years ago under the administration of President Gerald R. Ford. From its inception, the goal of the CDBG program remains the same: to encourage more broadly conceived community development projects, and expand housing opportunities for people living in low and moderate-income households.

The city's budget for the FY 2016 CDBG Program is \$4,119,059, which includes an estimated \$250,000 in Rehabilitation Loan Payments from prior years. The Approved FY 2016 Annual Plan continues a concentrated effort to adequately fund homeless programs. This directly correlates with establishment the Norfolk Poverty Commission and the city's priority to end homelessness. Additionally, in FY 2016, the city will assume management of the homeowner rehabilitation program.

COMPARISON OF GRANT RESOURCES - FY 2015 to FY 2016				
	FY2015	FY 2016	Inc/Dec Amount	% Difference
CDBG Entitlement	3,886,822	3,869,059	-17,763	
CDBG Program Income	0	0	0	
CDBG Revolving Loan Fund	250,000	250,000	0	
CDBG Fund Balance	0	0	0	
CDBG Total	4,136,822	4,119,059	-17,763	-0.4%
ESG Total	326,434	346,458	20,024	6.1%
HOME Entitlement	958,639	881,459	-77,180	
HOME Program Income	0	0	0	
HOME Fund Balance	0	0	0	
HOME Total	958,639	881,459	-77,180	-8.1%
Grand Total	5,421,895	5,346,976	-74,919	-1.4%

Land Inventory

Norfolk Redevelopment and Housing Authority's (NRHA) CDBG acquisition inventory continues to undergo detailed evaluations. The evaluations are a result of technical assistance NRHA receives from HUD and the City of Norfolk administrative staff. The results of the evaluations are presented to HUD in the Land Inventory section of each year's Consolidated Annual Performance Evaluation Report (CAPER). The city and NRHA are working together to develop a comprehensive plan for disposition of these properties that meet the national objectives of the CDBG program.

HOME Investment Partnerships Program (HOME)

The goal of HOME Program funding is to stimulate revitalization of inner-city neighborhoods by providing assistance to first-time homebuyers and existing homeowners. In FY 2016, HOME funds will provide assistance for the purchase of newly constructed homes, rehabilitation of owner-occupied homes, and improvements of multi-family dwellings. The strategy in these communities is to strengthen traditional neighborhood characteristics by rehabilitating homes, building new homes that emulate the impressive architectural style of existing structures, enhancing security and aesthetics with streetscape improvements, including trees and lighting, and providing key retail services and employment opportunities. In FY 2016, HOME funds will also be used to provide Tenant Based Rental Assistance (TBRA). TBRA is a rental subsidy that helps individual households afford housing costs such as rent, utility costs, security deposits, and/or utility deposits. The city is using TBRA as a resource in its efforts to end homelessness.

Emergency Solutions Grant Program (ESG)

The ESG Program, restructured by HUD in FY 2014, has been expanded to fund new activities such as Street Outreach and Rapid Re-housing. The ESG Program will continue to provide short-term homeless prevention assistance to persons at imminent risk of losing their own housing due to eviction, foreclosure, or utility shutoffs. This Program currently provides funding for the Department of Human Services, the Planning Council, and five emergency shelters.

Prior Year Self-Evaluation

In FY 2015, the city funded 15 public service programs. The funding for these programs encompassed a variety of services to benefit seniors, homeless persons, and other special needs groups. Award amounts ranged from \$11,079 to \$95,158. The city also supported six community development projects - "bricks and mortar" activities - based on clearly identified needs. Among these initiatives were programs that focused on handicap accessibility projects and home maintenance repairs for special needs populations and low to moderate-income homeowners. Both the public service programs and the community development projects were based on priorities identified in the 2012-2016 Consolidated Plan. Specific program accomplishments, which include the percent of goals met, are provided in the Goals and Accomplishments Summary section of the Consolidated Plan.

Over the last year, the city has recognized several administrative successes. Financial monitoring was conducted for all sub-recipients and on-site monitoring was completed for the majority of our public service sub-recipients. Mandatory training was held for all sub-recipients in an effort to improve compliance. The city expects to meet its timeliness ratio prior to May 2.

Community Development Public Service	FY 2014 Approved	FY 2015 Approved	FY 2016 Approved
AIDS Care Center for Education & Support Services – Housing Solutions	39,529	39,529	39,529
Building Trades Academy, Inc.	24,688	0	0
Child & Family Services of Eastern Virginia	26,353	26,353	26,353
City of Norfolk – Community Development Initiatives Program	46,809	0	13,147
Department of Human Services – Emergency Utility Assistance	0	69,214	69,214
Ecumenical Family Shelter (The Dwelling Place) - In-Home Services for Previously Homeless Families ¹	15,812	15,812	0
Foodbank of Southeastern Virginia	30,745	29,000	29,000
F.O.R. Kids – Permanent Supportive Housing Solutions	13,176	20,000	20,000
Norfolk Police Department – Crisis Intervention Team	0	75,000	75,000
Oakmont Community Development Corp. ²	17,585	0	0

Community Development Public Service	FY 2014 Approved	FY 2015 Approved	FY 2016 Approved
Park Place Dental Clinic (formerly American Red Cross Dental Clinic)	35,137	35,137	35,137
Second Chances – Kids of Incarcerated Parents Previously (Garden of Hope) ²	38,687	0	0
St. Columba Ecumenical Ministries – Homeless Assistant	13,182	16,052	16,052
St. Columba Ecumenical Ministries – Next Step Transitional Housing	21,981	22,000	22,000
The Planning Council – Continuum of Care	37,808	37,808	37,808
The Planning Council - ShelterLink	11,079	11,079	11,079
The Salvation Army – Hope Day Center	74,694	95,158	95,158
Virginia Supportive Housing (Support Services for Gosnold)	21,883	25,000	25,000
William A. Hunton YMCA ²	28,136	0	0
YMCA of South Hampton Roads ³	39,566	0	0
Total CDBG Public Service	536,850	517,142	514,477

¹Did not apply in FY 2016.

²In FY 2015, funded through Human Services Grants.

³Did not apply in FY 2015.

Community Development Project Use/Planning & Administration	FY 2014 Approved	FY 2015 Approved	FY 2016 Approved
City of Norfolk – Dept. of Planning & Community Development – Nuisance Abatement	0	200,000	200,000
City of Norfolk - Dept. of Public Works – ADA Ramps	148,491	0	0
City of Norfolk – Community Infrastructure & Improvement Project	336,031	526,005	666,628
City of Norfolk - Homeowner Rehabilitation & Repair Program	0	0	2,152,260
Grant Administration	262,099	254,364	269,812
Revolving Loan Fund	0	0	250,000
Southeastern Tidewater Opportunity Project – Home Maintenance	148,187	152,171	0
The Planning Council – The Healing Place ⁴	20,102	19,000	0
Virginia Supportive Housing	40,000	0	0
Total CDBG Project Use	954,910	1,151,540	3,538,700

⁴Did not apply in FY 2016.

Community Development – NRHA Projects	FY 2014 Approved	FY 2015 Approved	FY 2016 Approved
NRHA Administration	521,441	504,000	0
NRHA Home Repair Grant	511,416	518,311	0
NRHA Rehabilitation	1,427,712	1,129,947	0
Revolving Loan Fund	275,000	250,000	0
HomeNet (Public Service)	65,882	65,882	65,882
Total NRHA Project Use Allocation	2,801,451	2,468,140	65,882

Emergency Solutions Grant Program	FY 2014 Approved	FY 2015 Approved	FY 2016 Approved
ESG Administration	21,269	24,498	25,984
City of Norfolk – Office to End Homelessness – Street Outreach	0	28,500	28,500
City of Norfolk Dept. of Human Services – Homeless Prevention	29,246	0	0
City of Norfolk Dept. of Human Services – Rapid Re-Housing	50,322	0	0
City of Norfolk Dept. of Human Services – Street Outreach	21,732	0	0
Ecumenical Family Shelter (The Dwelling Place) – Emergency Shelter	31,353	0	0
F.O.R. Kids, Inc. – Emergency Shelter	31,357	44,737	47,216
F.O.R. Kids, Inc. – Rapid Rehousing	0	68,500	72,819
The Salvation Army – Emergency Shelter	21,652	15,707	18,186
The Salvation Army – Street Outreach	0	10,000	10,000
St. Columba Ecumenical Ministries, Inc. – Emergency Shelter	19,528	27,000	29,479
The Planning Council, Inc. – Homeless Prevention	33,925	62,492	66,796
Virginia Supportive Housing – Street Outreach	0	15,000	15,000
YWCA of South Hampton Roads – Emergency Shelter (Domestic Violence)	23,200	30,000	32,478
Total Emergency Solutions Grant	283,584	326,434	346,458

HOME Investment Partnership Program	FY 2014 Approved	FY 2015 Approved	FY 2016 Approved
Beacon Light CHDO	47,438	0	0
CHDO Operating Fund	31,738	0	0
CHDO Set-Aside Requirement	0	143,796	132,219
Department of Human Services	0	45,711	100,000
Habitat for Humanity	47,438	0	0
HOME Administration - NRHA	94,875	95,864	88,146
Homebuyer Assistance	500,000	533,381	490,720
Office to End Homelessness – TBRA	26,633	139,887	70,374
Plumb Line CHDO	47,437	0	0
Virginia Supportive Housing	153,199	0	0
Total HOME Program	948,758	958,639	881,459

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