

N O R F O L K

Life Celebrated Daily.

Consolidated Plan FY 2004-2008



**Community Development Block Grant Program
Home Investment Partnership Program
Emergency Shelter Grant Program**

"Meeting the needs of our community"

City of Norfolk
CONSOLIDATED HOUSING and COMMUNITY DEVELOPMENT PLAN
 2004-2008
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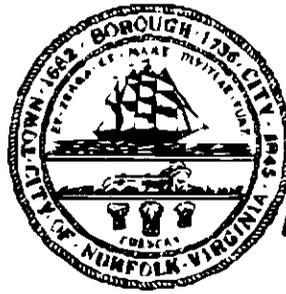
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City of Norfolk

**PUBLIC NOTICE
CITY OF NORFOLK
2004-2008 CONSOLIDATED PLAN
FY2004 AMMENDMENT TO THE ANNUAL PLAN**

The Consolidated Plan is a comprehensive planning document that discusses Norfolk's community development and housing needs, with particular emphasis on providing decent housing, creating suitable living environments, and expanding economic opportunities for low and very low income persons. It includes an assessment of Norfolk's housing and homeless needs, analysis of the housing market, a five-year strategic plan that addresses priority concerns, and a one-year action plan. It also allocates resources under the Community Development Block Grant Program, the Emergency Shelter Grant Program, and the HOME Investment Partnership Program in support of the plan. Consistent with the requirements of the Department of Housing and Urban Development, the 2004-2008 Consolidated Plan and the 2004 Annual Plan have been prepared for the City of Norfolk. Consistent with Norfolk's Citizen Participation Plan, this amended allocation has been approved by the Norfolk City Council.

Proposed Use of Community Development Block Grant Funds:

1.	Neighborhood Redevelopment and Enforcement (*)	75,000
2.	Code Enforcement Demolitions	200,000
3.	Salvation Army	40,000
4.	Endependence Center	122,325
5.	Hunton YMCA	27,000
6.	STOP (Weatherization Program)	100,000
7.	Urban League	30,000
8.	Food Bank of SEVA	19,296
9.	Planning Council	40,000
10.	St. Columba	36,200
11.	Young Life	25,000
12.	International Black Women's Congress (*)	40,000
13.	Oakmont CDC	100,000
14.	STOP (Homeless)	79,040
15.	Tidewater Aids Crisis Task Force	37,500
16.	Urban Discoveries	15,000
17.	YMCA	57,900
18.	Dispute Settlement Center	4,500

19.	Park Place Schools (*)	60,000
20.	HomeNet	75,000
21.	Acquisition	2,041,907
22.	Relocation Assistance	15,025
23.	Site Clearance	210,000
24.	Disposition/Lease/Retention	275,000
25.	Emergency Repair Grant	250,000
26.	Lambert's Point/South Basin	83,553
27.	PP East @ Broadway	114,356
28.	Disposition Support Services	253,075
29.	Site Clearance Support Services	73,945
30.	NRHA Relocation Services	206,215
31.	NRHA Rehabilitation Services	441,498
32.	NRHA Real Estate Services	145,358
33.	Construction Support Services	245,275
34.	NRHA Administration	882,651
35.	City Administration	420,000
36.	Huntersville/East Church Street	456,287
Total		\$7,272,840

(*) Amended changes since the distribution of the draft.

Activities listed at items 20-35 above directly contribute to the implementation of approved conservation and redevelopment plans for Ballentine, Bayview, Berkley III, Berkley IV, Campostella Heights, Central Brambleton, Cottage Line, Huntersville II, Lamberts Point, Mid Town projects, Park Place, South Brambleton, and West Ocean View.

Proposed Use of HOME Funds

1.	Community Housing Development Organizations	298,554
2.	Conservation Rehabilitation Assistance	936,534
3.	Conservation Down Payment Assistance	556,223
4.	NRHA Administration	199,035
Total		\$1,990,356

Proposed Use of Emergency Shelter Grant Funds

1.	Ecumenical Family Shelter, Inc	47,444
2.	FOR Kids, Inc.	46,400
3.	St. Columbia Ecumenical Ministries	21,900
4.	Planning Council	36,588
5.	YWCA Shelter Program	40,670
6.	Salvation Army	25,498
7.	City Administration	11,500
Total		\$230,000

Copies may also be obtained in the Office of Grants Management, 810 Union Street, Room 508, Norfolk, Virginia 23501.

The Norfolk City Council will hold a public hearing on this matter in the City Council Chambers on the 11th floor at City Hall 810 Union Street, of which the date and time will be published later. All interested persons are invited to appear at that hearing.

If special assistance for the disabled is needed, please contact Mr. R. Breckenridge Daughtrey, City Clerk, at 664-4253; TDD 624-8410. The contact person for the Consolidated Plan is Janet Williams, Norfolk Office of Grants Management, at 664-4298; TDD 624-8410.

The City of Norfolk does not discriminate on the basis of race, color, religion, sex, handicap, familial status, or national origin in admission, access to, treatment or employment in its federally assisted programs or activities.

Executive Summary

The City of Norfolk utilizes the Consolidated Plan in accordance with Title I of the National Affordable Housing Act as a prerequisite for application for direct funding under three entitlements programs administered by the U.S. Housing Department and Urban Development. This new Consolidated Plan covers the time period from July 1, 2003 to June 30, 2008.

According to HUD, the Consolidated Plan creates the opportunity for strategic planning and citizen participation to take place in a comprehensive context. It allows local governments, community organizations and citizens to address the broader context in which these programs operate, offering the City of Norfolk a better chance to shape the various programs into effective coordinated strategies.

The Consolidated Plan is both a program and a document. It is a process through which communities identify its housing, homeless and community development needs and establish multi-year goals, priorities and strategies. The Consolidated Plan is also a public document that outlines a city's community development and housing profile, needs assessment and strategies for meeting those needs. It is also a means to analyze the entire community and explore the linkages to the larger regions. It builds on local assets and coordinates resources to meet the needs of the community and it integrates economic, physical and human development strategies into a comprehensive and coordinated effort.

Goals of the Consolidated Plan

The overriding goals for the *Plan* require that its strategies benefit low and very low-income people. These goals are expressed in the following mission statements:

1. ***Provide decent housing:*** Included within this broad goal are the following: assist homeless persons obtain affordable housing; retain the affordable housing stock; increase the availability of permanent housing that is affordable to low-income Families and individual without discrimination; and increase supportive housing that includes structural features and services to enable persons with special needs to live in dignity.
2. ***Provide a suitable living environment:*** This goal includes improving the safety and livability of neighborhoods; increasing access to quality facilities and services; reducing the isolation of income groups by expanding housing opportunities and revitalizing deteriorating neighborhoods; restoring and preserving natural and physical features of special value for historic, architectural, or aesthetic reasons; and conserving energy resources.
3. ***Expand economic opportunities:*** This goal includes creating jobs accessible to low and very low-income persons; providing access to credit for community development that promotes long-term economic and social viability; and empowering low and very low-income persons in federally assisted and public housing to achieve self-sufficiency.

The four entitlement programs covered by this submission include the Community Development Block Grant (CDBG) program, Emergency Shelter Grant (ESG) program, HOME Investment Partnership (HOME) program. Information has been provided regarding Housing Opportunities for Persons with AIDS (HOPWA) program because the City of Norfolk is a part of the regional EMSA that receives HOPWA funds, due to the growing HIV/AIDS population in the region.

Community Development Block Grant (CDBG)

Community Development Block Grant (CDBG) funds are received from the U.S. Department of Housing and Urban Development (HUD) on an annual basis to revitalize neighborhoods, expand affordable housing and economic opportunities, and/or improve community facilities and services, principally to benefit low-and moderate-income persons.

HOME Investment Partnership. The HOME program is authorized under Title II of the National Affordable Housing Act for the purposes of 1) expanding the supply of affordable housing for low and very low-income families with an emphasis on rental housing; 2) building state and local nonprofit capacity to carry out affordable housing programs; and 3) providing coordinated assistance to participants in the development of affordable low-income housing.

Emergency Shelter Grant. ESG funds can be used for the rehabilitation or conversion of buildings into homeless shelters. This program also may fund certain related social services, operating expenses, homeless prevention activities, and administrative costs. HUD allocates ESG funds annually based on the formula used for the Community Development Block Grant (CDBG).

Housing Opportunities for Persons with AIDS (HOPWA). HOPWA is an entitlement program targeted to low-income individuals with AIDS or related diseases and their families. HOPWA funds may be used to support a wide range of services and housing activities. Supportive services must be provided as part of any housing funded by HOPWA.

The *Plan* also describes how other sources of state, local, and private funds contribute to the overall strategies adopted in the *Plan*.

Development of the Consolidated Plan

To accomplish the purpose of the plan, a strategy is used to involve City department, agencies and citizens in the development the plan. The suggested projects, activities and resources are identified in consultation with the varying perspectives.

Introduction

The City of Norfolk is the historic center of the Hampton Roads region. The 2000 Census population (rounded to the nearest hundred) of the Hampton Roads metropolitan area and Norfolk respectively are 1,551,400 and 234,400. The City of Norfolk is approximately 94 percent developed and is surrounded by other cities in the Hampton Roads region.

The City of Norfolk has more than one hundred diverse neighborhoods and it serves as the cultural, educational, business and medical center of Hampton Roads. In addition to being home to one of the World's largest Naval base. The City of Norfolk hosts the region's

international airport and is one of the busiest international ports on the East Coast of the United States.

Economic Profile

According to the Bureau of Economic Analysis, there are 224,619 jobs in the City of Norfolk, which 13 percent less than 1990, by almost 34,000 positions. This decline is consistent with trends in other older cities. The largest employer is the federal government, with 93,799 jobs—62 percent of these government jobs are in the military. Norfolk is home to the World's largest naval base--there are 58,279 military personnel in Norfolk, a decline of 28 percent since 1990 and the major reason for this decline is an overall loss of employment in the City. In addition to the military, Norfolk has a high concentration of service sector jobs, 51,393 in 2000. Traditional manufacturing jobs have declined by 16 percent since 1990 and only accounts for 6 percent of all jobs in Norfolk.

The City of Norfolk continues to have the highest wages in all of South Hampton Roads, due to the location of major shipyards and the downtown professional employment population. However, non-Norfolk residents tend to hold these higher wage positions. Norfolk residents are employed in greater numbers in services occupations compared to other South Hampton Roads cities, which means lower wages and professional jobs. The City of Norfolk continues to have the highest unemployment rate in South Hampton Roads, at 9 percent in 2000.

Housing Needs

The City of Norfolk has traditionally offered a balanced housing program which seeks to serve all segments of the population -- housing of the highest possible quality for low-income, middle-income, and upper-income households. The varied programs, offered to both homeowners and renters, have been very successful in meeting the housing needs of the entire community. Without such a balanced approach, the City would not be able to finance the continuing improvements needed in light of its aging infrastructure and housing stock and limited land availability. Any housing affordability strategy must be viewed in terms of a balance between the various market segments and in terms of a geographic balance between the many unique neighborhoods, which define the City of Norfolk.

The City of Norfolk recognizes that every resident should have an opportunity to live in decent, safe, and sanitary housing, the foundation for a personable and caring community. In addition, the City encourages a commitment to promoting Norfolk and its neighborhoods as prime residential areas and providing a balance of housing types and prices on the open market, continuing to promote the city as an exciting, lively, and memorable community. Community spirit can only be enhanced through greater self-sufficiency and greater choices, not only in the housing market, but in all aspects of the city which contribute to the quality of life, enhancing the sense of history and values in the community...

The housing vision of Norfolk's future focuses on four parameters:

- *A Personable and Caring Community*
- *An Exciting, Lively, and Memorable Community*
- *A Product of American History and Values*
- *A Place of Opportunities for All Its Citizens*